

	<h2>Adults and Safeguarding Committee</h2> <h3>20 November 2014</h3>
Title	Business planning
Report of	Strategic Director for Communities
Wards	All
Status	Public
Enclosures	Appendix A: Adults and Safeguarding Commissioning Plan 2015/16 to 2019/20 Appendix B: Financial profiles
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<h2>Summary</h2>
<p>This report contains a proposed five-year Commissioning Plan for the Adults and Safeguarding Committee as set out at Appendix A. The Commissioning Plan sets out the strategic priorities, commissioning intentions and budget proposals of the Adults and Safeguarding Committee up to 2019/20 and will inform the consideration of the Council's medium term financial strategy to be considered by the Council's Policy and Resources Committee on 2 December 2014.</p> <p>The Commissioning Plan's priorities and commissioning intentions have been developed during previous meetings of the Adults and Safeguarding Committee on 31 July 2014 and 2 October 2014. In addition to the priorities and commissioning intentions, the Commissioning Plan now sets out the proposed revenue budgets up to 2019/20 for each of the main service areas within the remit of the Committee and the outcomes by which progress will be measured. The budget projections within the Commissioning Plan contain indicative figures through to 2020. These budgets will be formally agreed each year as part of council budget setting, and therefore could be subject to change.</p> <p>Appendix B of the Commissioning Plan profiles each of the revenue saving proposed from 2015/16 through to 2019/20 together with the capital requirements to deliver the plan during this period.</p>

Recommendations

- 1. That the Adults and Safeguarding Committee approves the Commissioning Plan (as set out at Appendix A) subject to consultation. The Commissioning Plan sets out the strategic priorities, commissioning intentions, outcome measures, revenue budgets and capital requirements for recommendation to the council's Policy and Resources Committee on 2nd December 2014.**
- 2. That the Adults and Safeguarding Committee agrees to public consultation on the Commissioning Plan commencing immediately following Policy and Resources Committee on 2nd December 2014, Policy and Resources Committee on 17 February 2015 are asked to agree the final Commissioning Plans.**
- 3. The Adults and Safeguarding Committee notes the need to develop performance targets for the proposed outcome measures and delegates approval of the final performance measures and targets to the Strategic Director for Communities, in consultation with the Chairman of the Adults and Safeguarding Committee.**

1. WHY THIS REPORT IS NEEDED

1.1 On 2 July 2014 the Adults and Safeguarding Committee noted the savings target allocated by the Policy and Resources Committee and agreed to complete a Commissioning Plan for consideration by the Policy and Resources Committee in December 2014. At its meetings on the 31 July 2014 and 2 October 2014, the Committee considered and agreed a suite of strategic outcomes and commissioning intentions to inform the development of the Commissioning Plan. These form the basis of the proposed Commissioning Plan set out in Appendix A.

1.1.1 The Commissioning Plan

The Commissioning Plan sets out the five year commissioning intentions of the Adults and Safeguarding Committee. The plan has been developed at a time when the number of frail older people in the borough is growing, the complexity of need amongst working age adults and older people is increasing and the Council will have new statutory responsibilities for adult social care. Against this backdrop, the council needs to make savings in the cost of its services. The Adults and Safeguarding Committee was tasked by the council's Policy and Resources Committee on 10 June with identifying £12.6m of saving for the period 2016/16- 2019/20.

The Commissioning Plan sets out the priorities and commissioning intentions of the Adults and Safeguarding Committee for 2015/16 through to 2019/20 together with proposed revenue budgets for each of the main service areas and the outcomes by which progress will be measured during this period. In summary, proposals within the Commissioning Plan to address the challenges, reshape services and deliver the savings for services within this committee area over the next five years include:

Alternative ways to deliver services, in partnership with other organisations and residents

- Integrating care and health services where this delivers the best outcomes.
- Introduce a 0-25 disabilities service to bring together health, care and education and support the development of more effective relationships of trust with families.
- Better support for individuals with mental health issues to retain or regain employment and suitable housing that supports their well-being.
- Stronger integration with customer services and public health to help people better self-manage and plan to age well.

Implementing the Care Act

- Re-modelling our approach to assessment and support planning to meet the increase in demand predicted to arise from the new cap on care costs.
- Improved advice and advocacy services with a greater availability of helpful information to support ageing well.
- Greater support to enable carers to continue in their caring role.

Going further with personalisation – developing more creative approaches to meeting care needs

- More creative and personalised support plans.

- Increased use of new support and enabling technologies.
- A shift from specialist segregated services to community settings.
- Support to remain at home for longer.

Focus of efficiency, effectiveness, and impact

- Challenge all services we commission, our own workforce and our partners to evidence the impact they have.
- Explore alternative delivery models for adult social care to maximise the Council's chance of achieving the above

None of this is easy and will require the Council to work more closely than ever with the residents, the voluntary and community sector, NHS, Department for Work and Pensions, Public Health and housing.

1.1.2 Outcome measures

The plan also sets out a number of outcomes measures where there is an ambition to maintain or improve service performance despite the financial and demographic challenges. It is proposed that numerical performance targets for the outcome measures will be developed in consultation with the Chairman of the Adults and Safeguarding Committee prior to the submission of the Commissioning Plan to the Policy and Resources Committee on the 2nd December 2014.

2. REASONS FOR RECOMMENDATIONS

- 2.1 This report sets out the Commissioning Plan of the Adults and Safeguarding Committee. It sets out how the Committee proposes to deliver revenue savings to deliver the target savings set by the Council's Policy and Resources Committee on 10 June 2014. It also sets out the capital requirements of the Committee. The Commissioning Plan and the proposals contained within the plan, will be considered by the Policy and Resources Committee on 2 December 2014 to develop the council's medium term financial strategy.

3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED

At its meeting on 10 June 2014, the Policy and Resources Committee noted the findings of the Priorities and Spending Review, a process undertaken by Council officers to review budgets and to identify potential opportunities to meet the council's funding gap up to 2020. The Priorities and Spending Review was informed by public consultation, and officers engaged with all three main political parties over a period of 12 months. The report considered by Policy and Resources on 10 June 2014 set out options for the theme committees to consider in developing their responses to future budget challenges.

Over the summer, officers have supported members of the Adults and Safeguarding Committee to consider the proposals outlined in the Priorities and Spending Review. In developing options for members to consider, officers considered proposals to deliver savings in each area of the Adults and Safeguarding Committee's remit. Proposals to further disinvest in social care support over and above the proposals in this plan were not put forward in order to maintain the council's ability to meet its statutory duties in this area and provide services to keep the most vulnerable adults and older people safe. There have been no alternative options put forward by Adults and Safeguarding Committee as a result of this activity.

Within each area identified to deliver revenue savings there will be a number of alternative ways to deliver the saving. As each of these proposals are brought forward for the Adults and Safeguarding Committee to consider, the alternative options and the reason for the preferred option will be detailed.

4. POST DECISION IMPLEMENTATION

The Commissioning Plan will be considered by the Policy and Resources Committee on the 2nd December 2014. It will inform both the development of the Council's Corporate Plan and the council's medium term financial strategy up to 2020.

To deliver the plan, a range of proposals are being or will be brought forward for detailed consideration by the Adults and Safeguarding Committee. For

example, proposals that are currently in development and being considered by the Committee include;

- Alternative approaches to delivering services for people with mental health needs (report to Adults and Safeguarding Committee on 2 October 2014)
- Health and Social Care Integration for frail elderly people and those with long term conditions (report to Adults and Safeguarding Committee on 2 October 2014)
- Implementing the Care Act (reports to Adults and Safeguarding Committee on 31 July 2014, 2 October 2014 and 19 March 2015)

5. IMPLICATIONS OF DECISION

5.1 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

The Commissioning Plan sets out the revenue budget and capital requirements for the policy areas within the remit of the Adults and Safeguarding Committee. The budget projections within the Commissioning Plan contain indicative figures through to 2020. These budgets will be formally agreed each year as part of Council budget setting, and therefore could be subject to change.

The Commissioning Plan identifies areas where it is proposed to deliver savings to meet the financial challenges facing the council and in line with the target savings set by the Policy and Resources Committee on 10 June 2014. The Policy and Resources Committee tasked the Adults and Safeguarding Committee with developing proposals for savings of £12.6m between 2016/17 and 2019/20.

The areas where savings have been identified to be delivered by 2019/20 are detailed in Appendix B of the Commissioning Plan and include:

Revenue saving proposals 2015/16 – 2019/20

Service area/type of saving	15/16 (000s)	2016/17-2019/20 (000s)	Total (000s)
Housing	£2,200	£1,100	£3,300
Community Offer	£858	£1,000	£1,858
Carers	£550	£793	£1,343
Increased use of leisure	£660		£660
Improved first point of contact	£2,000		£2,000
Placement cost renegotiation	£1,200		£1,200
Workforce	£300	£1,700	£2,000
Procurement spend	£600	£2,600	£3,200
Independence of Young People		£500	£500
Support for Working Age Adults		£1,700	£1,700
Integrated Later Life Care		£1,000	£1,000
Shared services & alternative delivery models		£2,200	£2,200
Personal assistants		£200	£200

Legal and Constitutional References

- 5.1.1 All proposals emerging from the business planning process will need to be considered in terms of the Council's legal powers and obligations (including, specifically, the public sector equality duty under the Equality Act 2010) and, where appropriate, mechanisms put into place to ensure compliance with legal obligations and duties and to mitigate any other legal risks as far as possible. Many of the proposals are already subject to separate detailed project plans and reports to committee. The detailed legal implications of these proposals are included in these reports.
- 5.2.2 Constitution, Part 3, Responsibility for Functions – Section 3. The Adults and Safeguarding Committee has within its Terms of Reference the following:
- To be responsible for those powers, duties and functions of the Council in relation to Adults and Communities including the following specific functions:
 - Promoting the best possible Adult Social Care services

5.2 Risk Management

- 5.2.1 The Council has taken steps to improve its risk management processes by integrating the management of financial and other risks facing the

organisation. Risk management information is reported quarterly to the council's internal officer Delivery Board and to the relevant Committees and is reflected, as appropriate, throughout the annual business planning process.

Risks associated with each individual saving proposal will be outlined within the individual Committee report as each proposal is brought forward for the Committee to consider.

5.3 Equalities and Diversity

5.3.1 Equality and diversity issues are a mandatory consideration in the decision-making of the council. This requires elected Members to satisfy themselves that equality considerations are integrated into day to day business and that all proposals emerging from the finance and business planning process have properly taken into consideration what impact, if any, there is on any protected group and what mitigating factors can be put in train.

5.3.2 In particular, at its meeting on 10 June 2014, the Policy and Resources Committee advised the Theme Committees that they should be mindful of disadvantaged communities when making their recommendations on savings proposals. The proposals and priorities within the Commissioning Plan have been developed to minimise the impact on the most vulnerable groups of adults, through targeted use of resources on effective early intervention and prevention services for vulnerable adults and their carers and maximising the use of alternative mainstream opportunities whilst continuing to provide specialist input where required.

5.3.3 As individual proposals are brought forward for consideration by the Adults and Safeguarding Committee, each will be accompanied by an assessment of the equalities considerations, setting out any potential impact of the proposal and mitigating action. Equalities impact assessments have been carried out for the proposals for 2015-6 and no significant adverse impact has been identified. These will inform any decision taken at the Policy and Resources Committee on 17 February 2015. The equalities impact of all other proposals for subsequent years will be reviewed as proposals develop and will inform the final decision making and budget setting for the appropriate year.

5.3.4 All human resources implications will be managed in accordance with the Council's Managing Organisational Change policy that supports the Council's Human Resources Strategy and meets statutory equalities duties and current employment legislation.

5.4 Consultation and Engagement

Public consultation will commence on all committee Commissioning Plans following Policy and Resources Committee on 2 December 2014, before final Commissioning Plans are agreed by Policy and Resources Committee on 17 February 2015.

Public consultation will take place on individual proposals where required to deliver the savings identified before final decisions are taken by the Committee and savings plans are formalised in the council's annual

budget. Future consultation and engagement will be informed by the consultation work that has already been carried out as part of the Priorities and Spending Review process during which a comprehensive series of resident engagement activities took place in order to understand their priorities for the local area and look at how residents and organisations can support services going forward.

6. BACKGROUND PAPERS

- 6.1 Adults and Safeguarding Committee, 2 July 2014. Item 5 - Business Planning
<http://barnet.moderngov.co.uk/ieListDocuments.aspx?CId=698&MId=7929&Ver=4>
- 6.2 Adults and Safeguarding Committee, 31 July 2014. Item 7 – Business Planning
<http://barnet.moderngov.co.uk/ieListDocuments.aspx?CId=698&MId=7930&Ver=4>
- 6.3 Adults and Safeguarding Committee, 2 October 2014.
Item 7 – Business Planning.
Item 8 - Delivery of Health and Social Care Integration.
Item 9 – Implementation of the Care Act.
Item 10 – Mental Health Services in Barnet.
<http://barnet.moderngov.co.uk/ieListDocuments.aspx?CId=698&MId=7931&Ver=4>